UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

AIR ALLIANCE HOUSTON, et al.,))
Plaintiffs,) Case No
V.)
GINA McCARTHY, Administrator, United States Environmental Protection Agency, in her official capacity,	CONSENT DECREE CONSENT DECREE
Defendant.)
)))

WHEREAS, on October 16, 2016, Plaintiffs, Air Alliance Houston, Community In-Power and Development Association, Inc., Louisiana Bucket Brigade, and Texas Environmental Justice Advocacy Services, filed their Complaint alleging that Gina McCarthy, in her official capacity as Administrator of the United States Environmental Protection Agency ("EPA"), failed to perform nondiscretionary duties under Clean Air Act ("CAA") Section 130, 42 U.S.C. § 7430. Specifically, Plaintiffs allege that EPA failed to review and, if necessary, revise the emissions factor for volatile organic compounds ("VOCs") from elevated flares and enclosed ground flares at natural gas production sites in the source category entitled "Crude Oil and Natural Gas Production, Transmission and Distribution" (ONG source category) at least once every three years. 42 U.S.C. § 7430;

WHEREAS, for purposes of this Consent Decree, an "elevated flare" is defined to be a thermal oxidation system using an open flame without an enclosure;

WHEREAS, for purposes of this Consent Decree, an "enclosed ground flare" is defined to be a thermal oxidation system using a flame with an enclosure;

WHEREAS, for purposes of this Consent Decree, "natural gas production sites" are defined as the wells and all related processes used in the extraction, production, recovery, lifting, stabilization, separation or treating of natural gas (including condensate). "Natural gas production sites" include not only the pads where the wells are located, but also include standalone sites where natural gas (including condensate and produced water) from several wells may be separated, stored and treated."

WHEREAS, the relief requested in the Complaint includes, among other things, an order from this Court to establish a date certain by which EPA must complete a review of the VOC emissions factor for elevated flares and enclosed ground flares at natural gas production sites in the ONG source category, and either revise this factor or make a final determination that revision is not appropriate as required by CAA Section 130, 42 U.S.C. § 7430;

WHEREAS, the only segment in the ONG source category for which EPA has and maintains an existing VOC emissions factor for flares is at the natural gas production sites, and EPA includes this VOC emission factor in its WebFIRE database (SCC 31000205) (hereafter referred to as the "Natural Gas VOC emissions factor");

WHEREAS, EPA has not conducted a review of the Natural Gas VOC emissions factor or revised this factor under CAA Section 130, 42 U.S.C. § 7430 in over three years;

WHEREAS, before filing the Complaint in this action, Plaintiffs served notice on EPA as required by the CAA to inform EPA of Plaintiffs' intent to initiate the present action;

WHEREAS, Plaintiffs and EPA (collectively "the Parties") have agreed to a settlement of this action without admission of any issue of fact or law, except as expressly provided herein;

WHEREAS, the Parties, by entering into this Consent Decree, do not waive or limit any claim, remedy, or defense, on any grounds, related to any final EPA action;

WHEREAS, the Parties consider this Consent Decree to be an adequate and equitable resolution of all the claims in this matter and therefore wish to effectuate a settlement;

WHEREAS, it is in the interest of the public, Plaintiffs, EPA, and judicial economy to resolve this matter without protracted litigation;

WHEREAS, the Parties agree that this Court has jurisdiction over this matter pursuant to the citizen suit provision in CAA section 304(a)(2), 42 U.S.C. § 7604(a)(2), and that venue is proper in the United States District Court for the District of Columbia pursuant to 28 U.S.C. § 1391(e);

WHEREAS, the Court, by entering this Consent Decree, finds that the Consent Decree is fair, reasonable, in the public interest, and consistent with the Clean Air Act;

NOW THEREFORE, before the taking of testimony, without trial or determination of any issues of fact or law, and upon the consent of the Parties, it is hereby ordered, adjudged and decreed that:

- 1. This Court has jurisdiction over the claims set forth in the Complaint and may order the relief contained in the Consent Decree. Venue is proper in the United States District Court for the District of Columbia.
- 2. For the Natural Gas VOC emissions factor for elevated flares and enclosed ground flares at the natural gas production sites in the ONG source category, the EPA Administrator shall:
 - a. no later than June 5, 2017, review and either propose revisions to the Natural Gas VOC emissions factor under CAA section 130, 42 U.S.C. § 7430, or propose a

- determination that revision of the Natural Gas VOC emissions factor is not necessary under CAA section 130.
- b. no later than February 5, 2018, issue final revisions to the Natural Gas VOC emissions factor under CAA section 130, or issue a final determination that revision of the Natural Gas VOC emissions factor is not necessary under CAA section 130.
- 3. EPA shall post the proposed revision or determination and the final revision or determination, as described in paragraph 2 of this Consent Decree, on its AP-42 website (located at http://www.epa.gov/ttn/chief/ap42/) on the dates described in paragraph 2. In addition, EPA shall provide a copy of each such action to Plaintiffs' counsel indicated in Paragraph 15 within seven days of posting.
- 4. Once EPA has completed all of the actions set forth above and after the final actions required by paragraphs 2 and 3 have been completed, EPA may move to have this Consent Decree terminated, and the action dismissed. Plaintiffs shall have 30 days in which to respond to such motion.
- 5. The deadlines established by this Consent Decree may be modified (a) by written stipulation of EPA and Plaintiffs with notice to the Court, or (b) by the Court on motion of EPA for good cause shown pursuant to the Federal Rules of Civil Procedure, and upon consideration of any response by Plaintiff(s). Any other provision of this Consent Decree also may be modified by the Court following motion of an undersigned party for good cause shown pursuant to the Federal Rules of Civil Procedure and upon consideration of any response by a non-moving party.

- 6. If a lapse in appropriations for EPA occurs within ninety (90) days prior to the deadlines in Paragraph 2 of this Consent Decree, those deadlines will be extended automatically one day for each day of the lapse in appropriations. Nothing in this paragraph shall preclude EPA from seeking an additional extension through modification of this Consent Decree pursuant to Paragraph 5.
- 7. In the event of a dispute between the Parties concerning the interpretation or implementation of any aspect of this Consent Decree, the disputing party shall provide the other parties with a written notice outlining the nature of the dispute and requesting informal negotiations. The Parties shall meet and confer in order to attempt to resolve the dispute. If the Parties are unable to resolve the dispute within 14 days after receipt of the notice, a party may petition the Court to resolve the dispute.
- 8. This Court shall retain jurisdiction over this matter to enforce the terms of this Consent Decree and to consider any requests from Plaintiffs for costs of litigation, including attorney fees.
- 9. Nothing in the terms of this Consent Decree shall be construed (a) to confer upon this Court jurisdiction to review any final rule or determination issued by EPA pursuant to this Consent Decree, (b) to confer upon this Court jurisdiction to review any issues that are within the exclusive jurisdiction of the United States Courts of Appeals under CAA section 307(b)(1), 42 U.S.C. § 7607(b)(1), or (c) to waive any claims, remedies, or defenses that the Parties may have under CAA section 307(b)(1), 42 U.S.C. § 7607(b)(1).
- 10. Nothing in this Consent Decree shall be construed to limit or modify any discretion accorded EPA by the Clean Air Act or by general principles of administrative law in taking the actions which are the subject of this Consent Decree, including the discretion to alter,

amend, or revise any final actions promulgated pursuant to this Consent Decree. EPA's obligation to perform each action specified in this Consent Decree does not constitute a limitation or modification of EPA's discretion within the meaning of this paragraph.

- 11. Except as expressly provided herein, nothing in this Consent Decree shall be construed as an admission of any issue of fact or law. By entering into this Consent Decree, EPA and Plaintiffs do not waive or limit any claim, remedy, or defense, on any grounds, related to any final action EPA takes with respect to the actions addressed in this Consent Decree.
- 12. The Parties agree the Clean Air Act provides for the recovery of the costs of litigation (including attorneys' fees) incurred in this matter pursuant to section 304(d) of the CAA, 42 U.S.C. § 7604(d). The deadline for filing a motion for costs of litigation (including attorney fees) for activities performed prior to entry of the Consent Decree is hereby extended until ninety (90) days after this Consent Decree is entered by the Court. During this period, the Parties shall seek to resolve informally any claim for costs of litigation (including attorney fees), and if they cannot, Plaintiffs will file a motion for costs of litigation (including attorney fees) or a stipulation or motion to extend the deadline to file such a motion. EPA reserves the right to oppose any such request.
- 13. Plaintiffs reserve the right to seek additional costs of litigation, including attorney fees, incurred subsequent to entry of this Consent Decree and arising from Plaintiffs' need to enforce or defend against efforts to modify its terms or the underlying schedule outlined herein, or for any other unforeseen continuation of this action. EPA reserves the right to oppose any such request.
- 14. It is hereby expressly understood and agreed that this Consent Decree was jointly drafted by Plaintiffs and EPA. Accordingly, the Parties hereby agree that any and all rules of

construction to the effect that ambiguity is construed against the drafting party shall be inapplicable in any dispute concerning the terms, meaning, or interpretation of this Consent Decree.

- 15. The Parties agree and acknowledge that before this Consent Decree is entered by the Court, EPA must provide notice of this Consent Decree in the Federal Register and an opportunity for public comment pursuant to CAA section 113(g), 42 U.S.C. § 7413(g). After this Consent Decree has undergone notice and comment, the Administrator and/or the Attorney General, as appropriate, shall promptly consider any written comments received in determining whether to withdraw or withhold their consent to the Consent Decree, in accordance with CAA section 113(g). If the Administrator and the Attorney General do not elect to withdraw or withhold consent, EPA shall promptly file a motion that requests that the Court enter this Consent Decree.
- Any notices required or provided for by this Consent Decree shall be in writing, via electronic mail or certified mail, and sent to each of the following counsel (or to any new address of the Parties' counsel as filed and listed in the docket of the above-captioned matter, at a future date):
 - a. For Plaintiffs Air Alliance Houston, Community In-Power and Development Association, Inc., Louisiana Bucket Brigade, and Texas Environmental Justice Advocacy Services:

Sparsh Khandeshi
Environmental Integrity Project
1000 Vermont Avenue, Suite 1100
Washington, D.C. 20005
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Tel: 202-263-4446

Eric Schaeffer Environmental Integrity Project 1000 Vermont Avenue, Suite 1100 Washington, D.C. 20005 <u>eschaeffer@environmentalintegrity.org</u> Tel: 202-263-4440

b. For Defendant EPA:

Michele L. Walter
United States Department of Justice
Environment & Natural Resources Division
999 18th St.
Suite 370 – South Terrace
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michele.walter@usdoj.gov

Tel: 303-844-1345

- 17. EPA and Plaintiffs recognize and acknowledge that the obligations imposed upon EPA under this Consent Decree can only be undertaken using appropriated funds legally available for such purpose. No provision of this Consent Decree shall be interpreted as or constitute a commitment or requirement that the United States obligate or pay funds in contravention of the Anti-Deficiency Act, 31 U.S.C. § 1341, or any other applicable provision of law.
- 18. If for any reason the Court should decline to approve this Consent Decree in the form presented, this agreement is voidable at the sole discretion of either party and the terms of the proposed Consent Decree may not be used as evidence in any litigation between the Parties.
- 19. The undersigned representatives of Defendant EPA and Plaintiffs Air Alliance Houston, Community In-Power and Development Association, Inc., Louisiana Bucket Brigade, and Texas Environmental Justice Advocacy Services certify that they are fully authorized by the party they represent to consent to the Court's entry of the terms and conditions of this Consent Decree.

Dated:	/s/
	Sparsh Khandeshi Environmental Integrity Project 1000 Vermont Avenue, Suite 1100 Washington, D.C. 20005 skhandeshi@environmentalintegrity.org Tel: 202-263-4446
	Eric Schaeffer Environmental Integrity Project 1000 Vermont Avenue, Suite 1100 Washington, D.C. 20005 eschaeffer@environmentalintegrity.org Tel: 202-263-4440
	Counsel for Plaintiffs Air Alliance Houston, Community In-Power and Development Association, Inc., Louisiana Bucket Brigade, an Texas Environmental Justice Advocacy Services
COUNSEL FOR DEFENDANT:	
Dated:	/s/
	JOHN C. CRUDEN Assistant Attorney General Environment & Natural Resources Division MICHELE L. WALTER, D.C. Bar No. 487329 United States Department of Justice Environment & Natural Resources Division 999 18 th St. Suite 370 – South Terrace Denver, Colorado 80202
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	Counsel for Defendant EPA

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SO ORDERED on this day of	, 2016.
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	United States District Judge